The Honorable Kirstjen M. Nielsen  
Secretary of Homeland Security  
Washington, DC 20528  

July 11, 2018  

Dear Secretary Nielsen:  

The Small UAV Coalition commends your leadership in calling on Congress to provide federal law enforcement and homeland security officers with the authority to protect Americans from harmful and dangerous drone operators in your July 4, 2018 op-ed, *The U.S. isn’t prepared for the growing threat of drones*. Congress has a duty to provide these important authorities.  

However, two major steps must occur contemporaneously with a law granting the Departments of Homeland Security (DHS) and Justice (DOJ) counter-UAS authorities: The Federal Aviation Administration (FAA) must issue overdue remote identification and tracking requirements and Congress must enable the FAA to require all UAS operators to abide by those requirements.  

Federal law enforcement agencies must be able to use counter-UAS technology to remotely identify a UAS to assess whether there is a threat in order to provide an appropriate response. The FAA chartered an Aviation Rulemaking Committee (ARC) in June 2017 comprised of representatives from the aviation community (manned and unmanned, including many Small UAV Coalition members), as well as academics, researchers, standards groups, and law enforcement. The ARC delivered its recommendations in September 2017, but to date, the FAA has not moved forward with a rulemaking.  

Congress must ensure the FAA’s remote identification rulemaking will cover all UAS operations by reforming what is known as Section 336, a 2012 law that precludes the FAA from regulating so-called “model aircraft.” Model aircraft include more than a million recreational drones purchased at retail stores over the past few years, which comprise a significant percentage of the vehicles in the airspace. The FAA’s remote identification and tracking rule should apply to all UAS that must be registered with the FAA, and this requires legislation.  

The Coalition urges Congress to close the Section 336 loophole in any moving legislation that reaches the President’s desk to ensure the FAA expedites a remote identification and tracking rulemaking that will meet the needs of both law enforcement and the public. The future of U.S. competitiveness in UAS innovation and deployment, as well as aviation technology more broadly, hangs in the balance. Investment, jobs, commercial operations, and innovation await government action. But more importantly, government inaction threatens the safety and security of our skies, people, and structures. A federal counter-measure program with remote identification and tracking is critical to society and the economy: it is that simple.
As you are aware, the national security community has placed a hold on all enabling FAA drone regulations until the FAA has imposed remote identification requirements and Congress granted counter-UAS authority. Once this hold is lifted, the vision of routine UAS operations over people, beyond the visual line of sight, at night, and delivering packages, as well as other innovative use cases, can be realized. Importantly, this would include the necessary humanitarian missions to offer unmatched assistance during natural disaster response and recovery. After Hurricanes Harvey and Irma, drones helped locate imperiled citizens, restore power, and expedite insurance claims. With additional regulations, expanded beneficial applications will include delivering medical supplies and helping firefighters evaluate hotspots before they even arrive on the scene.

As you wrote, “drones will soon become a part of everyday life.” The Small UAV Coalition looks forward to a time when all Americans can benefit from this technology. In the meantime, the Coalition echoes your call to Congress to grant federal law enforcement these important new authorities, but also urges both the FAA and Congress to take the necessary steps to ensure these authorities are utilized as safely, effectively, and responsibly as possible.

Again, U.S. leadership in manned and unmanned aviation rests in the balance – the consequences of inaction will be deep and long-lasting for the economy, innovation, and our daily lives.

Sincerely,

www.smalluavcoalition.org | @smallUAVs