

Juvenile Detention Alternatives Meeting

July 27, 2009

Attendees: Craig Brooks (DHS); Eric Sievers (HVMHC); Katie LaFluer (DHS); Amy Moe (DHS); Julie Hanson (HVMHC); Julie Thompson (DHS); Harold Datta (Chair of HS Advisory Committee); Andrea Hanson (FCC); Mike Boehm (FCC), Angelique Kedem (State JDAI Coordinator-Minnesota Association of Counties); Jon Urbanek (DHS); Miriam Potter (DHS Advisory Committee); Kris Sather (DOC); Nissa Smith (DHS); Rena Patterson (DOC); Terri Henderson (DOC); Nick Oswald (DOC); Pam Wychgram (DHS) and Maurice Nins (Office of Justice Programs)

Minutes: Kalene Engel (CJCC)

- **Introductions:** everyone introduced themselves.
- **Framing the Issue:** Craig Brooks explained that since May/June of last year, the number and length of stay (and cost per child) for juvenile delinquents has skyrocketed. A little over a year ago the cost was around \$500K, now it is over 1.3 million. The purpose of the meeting is to put a proposal together for the County Board with some alternatives for detention—to take some of the money and invest it in something else. The goal is to develop community-based alternatives for juvenile delinquents who would otherwise need to be placed out of home and to reduce the likelihood of recidivism.
- **Brainstorming:** Everyone was given an opportunity to identify ideas for alternatives. At this stage, people were asked to simply state the idea without providing a description. Following is a list of the ideas:
 1. Outpatient sex offender treatment
 2. Night campus
 3. Modifying tracking programs – hours/more random
 4. Youth homes cooling off bed
 5. Alternative funding for day treatment or in home counseling
 6. After school – night supports
 7. Family groups
 8. Show what money we get back for money spent
 9. Combining Restorative Justice model and family group conf model to transition home after 30 days of out of home placement
 10. Therapy with animals/equestrian center and humane society
 11. Child mental health case managers to work with DOC kids
 12. More intensive on-on-one services for children
 13. Community-based NA and AA for youth
 14. More on-site programming at Winona Youth Group Home
 15. Expansion of Leadership Program
 16. Adolescent substance abuse treatment – more of it
 17. Community based treatment groups for kids (other than CD and other than day treatment)
 18. Overnight respite care for younger children
 19. Expansion of electronic home monitoring
 20. Female & male identity groups to help with self-esteem

21. Centralized location for everyone to get the same information about services offered
22. Mentorship by college students
23. Local therapeutic foster care
24. Expansion of mental health in schools
25. 24 hour mental health crisis services for kids

- **Explanation of Ideas:** Craig Brooks asked for explanations of any ideas that were not clear to all participants. Some of the ideas were similar enough that they could be combined with others. Following is the additional information that was provided:

1. Outpatient sex offender treatment: This used to be offered in La Crosse but is not anymore.
2. Night campus (similar to the one in Rochester): Day treatment funded; but runs in evening with expanded services like independent living, daily living skills and educational component (tutoring); runs from 3pm to 9pm; ages average 16-17 yo; usually always a court ordered program. FCC picks them up/takes them home; they cook their own homes. They are not locked in. Has been in effect for 3 years. Contract is for 14 children; they've been as low as 6. These kids also go to school.
3. Modifying the tracking programs – hours/more random: FCC checks kids to make sure they are in school; UA testing/breathalyzers; face to face visits to make sure they are home; curfew checks to make sure they are at home. Results are reported to probation agents. Need to have later and longer hours. It would be possible to connect electronic home monitoring with tracking
4. Youth Homes Cooling Off Bed: Like a longer time out bed; could be overnight
5. Alternative funding for Day treatment or In Home Counseling: Some health insurance doesn't pay at all, or its only for a short period of time, or the deductible is too high. The county has funded some children for this due to requests from staff, including transportation
6. After school – night supports: Teri noted that there needs to be more monitoring so things don't turn into a West or East End Rec; feels there should be a collaborative approach involving law enforcement, DOC, and DHS. Amy Moe feels that there needs to be more training/education
7. Family groups: Implementing more family groups for more kids coming back or people transitioning back; education for kids coming back in. This is combined with Restorative Justice/Family Group Decision Making
8. Show what money we get back for money spent
9. Combining restorative justice model and family group conf model to transition home after 30 days of out of home placement: RJ does a transition circle for kids; family group helps parents. This would combine both
10. Therapy with animals/equestrian center and humane society
11. Child mental health case managers work with DOC kids: By definition, child must be found to have been emotionally disturbed and in need of case management
12. More intensive one on one services for children: Independent living skills, role modeling, community resources
13. Community based NA and AA for youth
14. More on site programming at Winona Youth Group Home: More programming for social skills; group-based

15. Expansion of Leadership Program: Offered by FCC; just during the day; alternative school program used for truants and DOCs. Mostly the schools will not pay for this. They pick kids up and take them back. If kids try to leave, they stop them
 16. Adolescent substance abuse treatment – more of it
 17. Community based treatment groups for kids (other than CD and other than day treatment)
 18. Overnight respite care for younger children: 12 and under (cuz youth home takes 12 and up); some kids are too naughty to go into a foster home
 19. Expansion of Electronic home monitoring: Watchguard is currently used; they have a 24 hour staffed area. If EHM, agent sends in a schedule for when they are supposed to be certain places. If they are not home when they are supposed to, the monitor company gets an alert and the agent sets up the repercussions of what happens if the person is not where they are supposed to be. Can also do alcohol testing. There are some monitors where the person cannot go and an alert is sent if they go there.
 20. Female & male identity groups to help with self-esteem
 21. Centralized location for everyone to get the same information about services offered
 22. Mentorship by college students: We already have mentoring programs in BBBS, Restorative Justice and Miller Mentoring
 23. Local therapeutic foster home: Right now in MN you can license your own foster homes; like a mini version of residential treatment facility. There is one therapeutic foster home serving developmentally disabled in Winona and one in St. Charles serving only girls.
 24. Expansion of mental health in schools: Some of the mental health stuff could be done during the course of a day and not require a special appointment; school counselors are just that. Winona School District did away with Social Workers in schools several years ago
 25. 24 hour mental health crisis services for kids: Police really don't know how to deal with the younger kids; could also be education for parents as to how to de-escalate
- **Selection of Priority Issues**: Everyone was given three votes to vote on his/her top priority for implementation
 - Night Campus – 14 votes
 - Expand CD/NA Treatment – 9 notes
 - Outpatient Sex Offender Treatment – 8 votes
 - Modify Tracking Program – 5 votes
 - Expansion of mental health services in schools – 5 votes
 - See attachment for the rest
 - **JDAI (Juvenile Detention Alternatives Initiative) Presentation by Angelique Kedem and Maurice Nins, Jr.**
 - Angelique is the Coordinator; Maurice is the manager
 - Mostly everything that has been mentioned as alternatives is consistent with what JDAI is about
 - Research has shown that detention is incredibly harmful to youth
 - JDAI is a shift in thinking about what detention should be used for; there are 8 core philosophies
 - One of the core tools is developing an objective risk assessment tool; who is appropriate to be in secure detention and those youth who should not be there at all. The screening sets forth clear criteria for making decisions and links the level of non-compliance to the risk

- There are 4 sites engaged in JDAI in the State
 - JDAI was started by the Annie E. Casey Foundation to address overcrowding in detention center and overreliance and misuse of detention centers
 - Page 4 of the handout shows what happened after the RAI (Risk Assessment Inventory) was implemented
 - A critical component of JDAI is that it must be data driven
 - Ask yourself how the system is responding right now
 - How is the system responding right now
 - What resources?
 - How is it being used?
 - What are the demographics?
 - What are the numbers per month?
 - If a community is interested; is there possibility of grant funding to fund a coordinator position
 - Typically they give their sites 50K per year and most goes for staffing
 - They are going through a time where Casey founding funding is decreasing
 - They've expanded so far and wide that they don't have the capacity to expand new sites; it would be contingent on funding and other things that they need to do before they select a site
 - They will have these financial issues ironed out within 6 months so now would be the time to get on board if you are interested.
 - There are 8 core philosophies
 - This is not an easy process to undertake; it's tough work and it takes a long time
 - More information can be found at the website: www.jdaihelpdesk.org
- **Next Steps:** Workgroups were formed to discuss and formulate proposals for the top three vote-getters:
 - **Night Campus:** Craig Brooks (chair), Pam Wychgram, Teri Henderson, Kris Sather, Rena Patterson, Terri Henderson, Nick Oswald, Mike Boehm, Andrea Hanson
 - **CD Treatment:** Amy Moe (chair), Julie Hanson, Andrea Hanson, Nancy Valentine, Todd Hoffe; Joyce Packard, Harold Datta
 - **Outpatient Sex Offender Treatment:** Julie Thompson (chair), Terri Henderson, Andrea Hanson, Kris Sather, Eric Sievers, Tim Parker

Matt Vetter might be a good person to have on board as well.

Workgroups are responsible for arranging meetings and developing proposals. Kendra Mann and her staff will assist with arrangements.

Alternatives to Placement for Juveniles	Votes
Central Location to Get Info on Services	0
Intensive 1:1 With Kids (like CTSS)	0
Community Based - NA/AA For Juveniles	6
Day Treatment In Home Counseling - Alternative Funding	0
More On Site Programs at Winona Youth Group Home	0
Expand Leadership Program	0
Adolescent CD Treatment -- More	3
Treatment Groups For Kids	3
Outpatient Sex Offender Treatment	8
Overnight Respite For Younger Kids	0
Mentorship By College Students	0
Night Campus (FCC - Olmsted Model)	14
After School Night Supports - Cooperative	2
Female and Male Identity Groups For Teens (Self Esteem, Role Models)	0
Youth Home Cooling Off Bed	0
Modifying Tracking Program	5
Electronic Home Monitoring Expansion (GPS, Scan ??)	0
24 Hour Crisis Services - Mental Health	0
Children Mental Health Case Managers Work With DOC Kids	0
Expansion of Mental Health in Schools	5
Family Groups	0
Show What Money We Get Back From Money Spent (May be included with Family Groups??)	0
Restorative Justice/Family Group Decision - Combined Transition Planning After 30 Days	0
Therapy With Animals - e.g. Horses - Humane Society	0
Therapeutic Foster Care - Locally	0
Total:	46



CJCC Juvenile Justice Committee
Meeting Agenda

Kensington (Lower Level Meeting Room)
Winona, MN 55987

MEETING DATE-WEDNESDAY
November 25, 2009 at 10:30 a.m.

1. Call to order-----10:30 a.m.
2. Review/revise/approve Agenda for 11/25/09 meeting.
3. Review/discussion of existing workgroups.
4. Formulation of Committee Charge; determination of Committee Membership
5. Discussion of Substance Abuse and Mental Health Services Administration (SAMHSA) Offender Reentry Program Grant Opportunity: www.samhsa.gov/Grants/2010/TI-10-006.aspx
6. National Association of Counties Free Webinar--Youth Detention Reform: Saving County Dollars and Achieving Results in Tough Times
Thursday, December 17
1 to 2:30 pm CST (Make sure to change time zone when registering)

The current economic crisis presents an opportunity to implement youth detention reform strategies that save money without sacrificing public safety. One such effective strategy is the Annie E. Casey's Juvenile Detention Alternatives Initiative (JDAI). Learn about savings implications, how county leaders are essential to youth reform, and the great results JDAI has achieved on behalf of justice-involved youth in the past 15 years. The presentation will be given by Bart Lubow, director of programs for high risk youth at the Annie E. Casey Foundation. To register, <https://www2.gotomeeting.com/register/960370018>. Please contact Kati Guerra at 202/942-4279 or kguerra@naco.org with questions.
7. Juvenile Diversions
8. Next steps – workgroup activity; set next meeting date

ADJOURN

Juvenile Justice Committee Meeting
Winona County Criminal Justice Coordinating Council
November 24, 2009
10:30 a.m. at The Kensington Banquet Room

Present: Rená Patterson (co-chair), Teri Henderson, Jessica Radke, Nick Oswald, Steven Ott, Julie Koop, Lynne Caldwell, Julie Hanson, Eric Sievers, Sherri Brekke, Carmaine Sturino, Judge Mary Leahy (co-chair), Sally Cumiskey, Duane Hebert

Minutes by Kalene Engel.

1. Call to Order
2. Agenda: approved without changes.
3. Committee Charge: Kalene Engel will provide sample Juvenile Justice Committee Charges for the Committee to consider at its next meeting.
4. Review of Existing Workgroups/Determination of Membership of Workgroups and Committees: As directed by the CJCC, existing juvenile-justice related workgroups from other committees were moved under the Juvenile Justice Committee. Some of these workgroups are dormant and some are active. Procedurally, the workgroups perform work on tasks/issues and make recommendations to the Juvenile Justice Committee, which then makes recommendations to the full CJCC Council. The membership and tasks of the existing workgroups was reviewed and revised. Those present agreed that the Committee should be comprised of the workgroup chairpersons plus other individuals who are interested in serving on the committee. Anyone is welcome to serve on a workgroup or committee. See attached charts for the Committee and Workgroup membership rosters.
5. Substance Abuse and Mental Health Services (SAMHSA) Reentry Grant: The URL to SAMHSA grant was provided to the Committee via the agenda. A memo regarding the requirements of the grant was provided to Julie Hanson and to Amy Moe (via Sherri Brekke) for consideration. The grant is due in mid-January and is geared towards reentry programs for adults and juveniles. If anyone is interested in pursuing this grant, please notify the co-chairs or Kalene Engel.
6. National Association of Counties JDAI Webinar: The National Association of Counties is presented a free webinar on the Juvenile Detention Alternatives Initiative (JDAI). The webinar will take place on December 17th from 1:00 p.m. to 2:30 p.m. Carmaine Sturino suggested a group viewing of the webinar and Duane Hebert made arrangements for the use of the County Office Building, Conference Room A for that purpose.
7. Juvenile Diversions: Some issues have recently arisen regarding the juvenile diversion policy. The policy may need to be changed to better meet existing needs. The Juvenile Diversions Workgroup that had previously worked on diversion issues (time from offense to referral) will be activated and expanded to examine the need for change. Teri Henderson and

Sherry Brekke agreed to co-chair this group and will be convening a meeting in the near future.

8. Next Meeting Date: Because of the changing schedule of the co-chairs, a standing meeting date will not be possible. Kalene Engel will coordinate the next meeting date with the chairs and it will likely not take place until January, 2010.

Adjourned at 11:20 a.m.



CJCC COUNCIL

EXECUTIVE COMMITTEE

GRANTS

BUDGET

DATA INFORMATION

CRIME PREVENTION COMMITTEE

COURTS COMMITTEE

COMMUNITY OUTREACH & DIVERSITY COMMITTEE

JAIL / JAIL ALTERNATIVES COMMITTEE

JUVENILE JUSTICE COMMITTEE

- Dave Brand
- Vicki English
- Dan English
- Kevin Kearney
- Gerry Krage*
- Burt Mohs
- Kevin O'Laughlin
- Joyce Packard
- Jessica Radke
- Travis Volkman
- Tom Williams

- Sherri Brekke
- Steve Buswell
- Lynne Caldwell
- Sally Cumiskey
- Judy Gilow
- Brian Glodosky
- Julie Koop
- Lori Larson
- Chuck MacLean
- Rich McCluer
- Bruce Nelson
- Kevin O'Laughlin
- Rena Patterson
- Karin Sonneman
- Carmaine Sturino
- Judge Jeff Thompson*
- Julie Thompson
- Tom Williams

- Sally Cumiskey
- Rusty Cunningham
- Justin Green
- Alex Hines
- Kevin Kearney
- Rich McCluer
- Fatima Said
- Karin Sonneman
- Carmaine Sturino*
- Lynn Theurer

- Carrie Bailey
- Dave Brand
- Mary Bronk
- Craig Brooks*
- Karen Bunkowski
- Steve Buswell
- Cindy Czarnomski
- Sara Gabrick
- Judy Gilow
- Justin Green
- Julie Hanson
- Kristin Holien
- Matt Hudson
- Chuck MacLean
- Jerry Obieglo
- Rena Patterson
- Joanette Robertson
- Betsey Rowekamp
- Aarah Saugen
- Michael Shanahan
- Victor Souders
- Sharon Summers
- Lynn Theurer
- Nancy Valentine

- Sherri Brekke
- Craig Brooks
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- Jessica Radke
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- Carmaine Sturino
- Julie Thompson

*-chairperson